

BOISE COUNTY, IDAHO

Report on Audited
Basic
Financial Statements
and
Additional Information

For the Year Ended September 30, 2023

Table of Contents

	<u>Page</u>
Independent Auditor's Report	3
BASIC FINANCIAL STATEMENTS	
Government-wide Financial Statements:	
Statement of Net Position	6
Statement of Activities	7
Fund Financial Statements:	
Balance Sheet – Governmental Funds	8
Reconciliation of the Balance Sheet of the Governmental Funds to the Statement of Net Position	9
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds	10
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of the Governmental Funds to the Statement of Activities	11
Statement of Fiduciary Net Position	12
Statement of Changes in Fiduciary Net Position	13
Notes to Financial Statements	14
REQUIRED SUPPLEMENTARY INFORMATION	
Schedule of Employer's Share of Net Pension Liability (Asset)	33
Schedule of Employer Pension Contributions	34
Schedule of Changes in the County's OPEB Liability	35
Schedule of the County's OPEB Liability	36
Budgetary (GAAP Basis) Comparison Schedule:	
General Fund	37
Road and Bridge	38
Justice Fund	39
Notes to Required Supplementary Information	40

SUPPLEMENTARY AND OTHER INFORMATION

Supplemental Schedule of Revenues by Source - Budget (GAAP Basis) and Actual - General Fund	42
Supplemental Schedule of Expenditures by Object of Expenditure - Budget (GAAP Basis) and Actual - General Fund	43
Combining Balance Sheet – Nonmajor Governmental Funds	45
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Nonmajor Governmental Funds	48
Schedule of Expenditures of Federal Awards	51
Notes to Schedule of Expenditures of Federal Awards	52

INTERNAL CONTROL AND COMPLIANCE REPORTS

Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With <i>Government Auditing Standards</i>	53
Independent Auditor’s Report on Compliance for Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance	55
Schedule of Findings and Questioned Costs	57
Summary of Prior Year Audit Findings	59
Corrective Action Plan	60



Certified Public Accountants

Weston Flamm, CPA
Cassie Zattiero, CPA

812-B 12th Ave. South
P.O. Box 876
Nampa, ID 83653-0876
208 466-2493
FAX 208 467-2000
www.BaileyCPAs.com

Independent Auditor's Report

To the Board of Commissioners
Boise County, Idaho

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Boise County, Idaho (the County), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Boise County, Idaho, as of September 30, 2023, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the schedule of employer's share of net pension liability (asset) – PERSI, schedule of employer pension contributions, schedule of changes in the County's OPEB liability, schedule of the County's OPEB liability, and budgetary comparison information as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying combining nonmajor fund financial statements and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the schedules of revenues by source and expenditures by object of expenditure – budget and actual – General fund but does not include the basic financial statements and our auditor’s report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated November 25, 2024, on our consideration of Boise County, Idaho’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County’s internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County’s internal control over financial reporting and compliance.

Bailey & Co.

Nampa, Idaho
November 25, 2024

Boise County, Idaho
Statement of Net Position
September 30, 2023

	Governmental Activities
Assets	
Cash and Cash Equivalents	\$ 21,284,558
Receivables, Net:	
Property Taxes	6,022,792
Special Fees	45,645
Interest	98,188
Intergovernmental	6,106,662
Accounts	72,399
Prepaid Items	31,260
Capital Assets:	
Land and Construction in Progress	631,746
Infrastructure, Net	9,197,740
Buildings and Improvements, Net	1,839,975
Equipment, Net	1,821,489
Right-of-Use Assets, Net	895,811
Total Capital Assets	14,386,761
Total Assets	48,048,265
Deferred Outflows	
Pension	1,542,984
OPEB	7,769
Total Deferred Outflows	1,550,753
Liabilities	
Accounts Payable	27,988
Salaries and Benefits Payable	85,676
Developer Deposits	114,090
Accrued Interest	15,272
Unearned Revenue	3,704,528
Long-Term Liabilities:	
Due Within One Year:	
Compensated Absences	196,221
Lease Liability	111,222
Due in More than One Year:	
Other Post-Employment Benefits	127,079
Net Pension Liability	3,811,838
Lease Liability	785,130
Total Liabilities	8,979,044
Deferred Inflows	
Property Taxes	5,791,708
Pension	16,803
OPEB	39,712
Total Deferred Inflows	5,848,223
Net Position	
Net Investment in Capital Assets	13,490,409
Restricted for:	
Roads and Bridges	7,287,731
Public Safety	4,275,631
Sanitation	964,422
Other Purposes	3,853,362
Unrestricted (Deficit) Surplus	4,900,196
Total Net Position	\$ 34,771,751

The accompanying notes are an integral
part of the financial statements.

Boise County, Idaho
Statement of Activities
For the Year Ended September 30, 2023

	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position - Governmental Activities
		Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions	
Primary Government					
Governmental Activities:					
General Government	\$ 3,346,796	\$ 704,629	\$ 227,419	\$ 0	\$ (2,414,748)
Public Safety	4,189,544	536,516	61,291	0	(3,591,737)
Highways and Roads	2,724,027	1,400	1,162,733	0	(1,559,894)
Sanitation	1,012,844	97,183	0	0	(915,661)
Weed Control	100,562	11,515	0	0	(89,047)
Welfare	323,610	785	26,000	0	(296,825)
Education	10,800	0	0	0	(10,800)
Culture and Recreation	83,302	70,949	0	0	(12,353)
Interest on Long-term Debt	28,578	0	0	0	(28,578)
Total Governmental Activities	\$ 11,820,063	\$ 1,422,977	\$ 1,477,443	\$ 0	(8,919,643)

General Revenues:	
Property Taxes and Special Fees	6,579,525
Intergovernmental	3,249,729
Investment Earnings (Losses)	832,212
Other	296,767
Total General Revenues	10,958,233
Change in Net Position	2,038,590
Net Position - Beginning	32,733,161
Net Position - Ending	\$ 34,771,751

The accompanying notes are an integral
part of the financial statements.

Boise County, Idaho
Balance Sheet -
Governmental Funds
September 30, 2023

	General Fund	Road and Bridge	Justice Fund	Other Governmental Funds	Total Governmental Funds
Assets					
Cash and Cash Equivalents	\$ 4,513,754	\$ 5,996,794	\$ 3,762,715	\$ 7,011,295	\$ 21,284,558
Receivables, Net:					
Taxes	1,485,164	2,408	2,948,341	1,586,879	6,022,792
Special Fees	0	0	0	45,645	45,645
Interest	98,188	0	0	0	98,188
Intergovernmental	4,162,623	1,657,919	189,146	96,974	6,106,662
Accounts	0	0	0	72,399	72,399
Prepaid Items	17,753	0	6,485	7,022	31,260
Total Assets	<u>10,277,482</u>	<u>7,657,121</u>	<u>6,906,687</u>	<u>8,820,214</u>	<u>33,661,504</u>
Deferred Outflows	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total Assets and Deferred Outflows	<u>\$10,277,482</u>	<u>\$ 7,657,121</u>	<u>\$ 6,906,687</u>	<u>\$ 8,820,214</u>	<u>\$33,661,504</u>
Liabilities					
Accounts Payable	\$ 27,988	\$ 0	\$ 0	\$ 0	\$ 27,988
Salaries and Benefits Payable	21,048	13,891	30,315	20,422	85,676
Developer Deposits	0	114,090	0	0	114,090
Unearned Revenue	3,704,528	0	0	0	3,704,528
Total Liabilities	<u>3,753,564</u>	<u>127,981</u>	<u>30,315</u>	<u>20,422</u>	<u>3,932,282</u>
Deferred Inflows					
Unavailable Property Taxes/Fees	1,480,095	2,200	2,938,212	1,623,454	6,043,961
Unavailable Grants	83,745	0	35,735	0	119,480
Total Deferred Inflows	<u>1,563,840</u>	<u>2,200</u>	<u>2,973,947</u>	<u>1,623,454</u>	<u>6,163,441</u>
Fund Balances					
Nonspendable	17,753	0	6,485	7,022	31,260
Restricted	251,312	7,285,531	3,735,027	4,492,380	15,764,250
Committed	2,110,000	241,409	160,913	2,571,936	5,084,258
Assigned	2,420,418	0	0	105,000	2,525,418
Unassigned	160,595	0	0	0	160,595
Total Fund Balances	<u>4,960,078</u>	<u>7,526,940</u>	<u>3,902,425</u>	<u>7,176,338</u>	<u>23,565,781</u>
Total Liabilities, Deferred Inflows, and Fund Balances	<u>\$10,277,482</u>	<u>\$ 7,657,121</u>	<u>\$ 6,906,687</u>	<u>\$ 8,820,214</u>	<u>\$33,661,504</u>

The accompanying notes are an integral
part of the financial statements.

Boise County, Idaho
 Reconciliation of the Balance Sheet of the
 Governmental Funds to the Statement of Net Position
 September 30, 2023

Total Fund Balances - Governmental Funds \$ 23,565,781

Amounts reported for governmental activities in the statement of net position are different because of the following:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in governmental funds. Those assets consist of:

Land and Construction in Progress	\$ 631,746	
Infrastructure, Net of \$2,465,539 Accumulated Depreciation	9,197,740	
Buildings and Improvements, Net of \$1,253,248 Accumulated Depreciation	1,839,975	
Equipment, Net of \$6,814,312 Accumulated Depreciation	1,821,489	
Right-of-Use Assets, Net of \$237,881 Accumulated Amortization	895,811	14,386,761

Certain property taxes and grants receivable will be collected in the next year, but are not available soon enough to pay for current period expenditures and, therefore, are considered unavailable in the funds. 371,733

In the government-wide statements, deferred inflows represent acquisitions of net position that are applicable to a future reporting period and deferred outflows represent the consumption of resources that are applicable to a future reporting period. These deferrals consist of:

Deferred Outflows Related to the OPEB Liability	7,769	
Deferred Inflows Related to the OPEB Liability	(39,712)	
Deferred Outflows Related to Net Pension Liability (Asset)	1,542,984	
Deferred Inflows Related to Net Pension Liability (Asset)	(16,803)	1,494,238

Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and, accordingly, are not reported as fund liabilities. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due. All liabilities - both current and long-term - are reported in the statement of net position.

Accrued Interest		(15,272)
Lease Liability	(896,352)	
Net Pension Liability (Asset)	(3,811,838)	
Other Post-Employment Benefits	(127,079)	
Compensated Absences	(196,221)	
Total Long-Term Liabilities	(5,031,490)	

Net Position of Governmental Activities \$ 34,771,751

The accompanying notes are an integral
 part of the financial statements.

Boise County, Idaho
Statement of Revenues, Expenditures, and
Changes in Fund Balances - Governmental Funds
For the Year Ended September 30, 2023

	General Fund	Road and Bridge	Justice Fund	Other Governmental Funds	Total Governmental Funds
Revenues					
Property Taxes and Special Fees	\$ 1,493,196	\$ 4,419	\$ 2,933,648	\$ 2,136,126	\$ 6,567,389
Intergovernmental	658,651	2,095,845	244,441	151,167	3,150,104
Grants and Donations	191,487	1,162,733	46,385	76,838	1,477,443
Charges for Services	639,792	1,400	330,426	451,359	1,422,977
Investment Earnings (Losses)	832,212	0	0	0	832,212
Other	64,979	2,265	19,923	209,600	296,767
Total Revenues	<u>3,880,317</u>	<u>3,266,662</u>	<u>3,574,823</u>	<u>3,025,090</u>	<u>13,746,892</u>
Expenditures					
Current:					
General Government	1,848,766	0	0	1,145,002	2,993,768
Public Safety	251,099	0	2,750,827	456,945	3,458,871
Highways and Roads	0	1,854,377	0	0	1,854,377
Sanitation	0	0	0	957,627	957,627
Weed Control	0	0	0	91,624	91,624
Welfare	0	0	0	319,854	319,854
Education	0	0	0	10,800	10,800
Culture and Recreation	0	0	0	67,010	67,010
Debt Service:					
Principal	10,570	87,264	6,860	4,128	108,822
Interest	1,326	27,421	940	522	30,209
Capital Outlay	243,845	318,860	275,201	53,722	891,628
Total Expenditures	<u>2,355,606</u>	<u>2,287,922</u>	<u>3,033,828</u>	<u>3,107,234</u>	<u>10,784,590</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>1,524,711</u>	<u>978,740</u>	<u>540,995</u>	<u>(82,144)</u>	<u>2,962,302</u>
Other Financing Sources (Uses)					
Transfers In	97,444	0	0	1,875,000	1,972,444
Transfers Out	(1,875,000)	0	0	(97,444)	(1,972,444)
Total Other Financing Sources (Uses)	<u>(1,777,556)</u>	<u>0</u>	<u>0</u>	<u>1,777,556</u>	<u>0</u>
Net Change in Fund Balances	(252,845)	978,740	540,995	1,695,412	2,962,302
Fund Balances - Beginning	5,212,923	6,548,200	3,361,430	5,480,926	20,603,479
Fund Balances - Ending	<u>\$ 4,960,078</u>	<u>\$ 7,526,940</u>	<u>\$ 3,902,425</u>	<u>\$ 7,176,338</u>	<u>\$ 23,565,781</u>

The accompanying notes are an integral
part of the financial statements.

Boise County, Idaho
 Reconciliation of the Statement of Revenues,
 Expenditures, and Changes in Fund Balances of the
 Governmental Funds to the Statement of Activities
 For the Year Ended September 30, 2023

Total Net Change in Fund Balance - Governmental Funds	\$	2,962,302
---	----	-----------

Amounts reported for governmental activities in the statement of activities are different because of the following:

Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their useful lives as depreciation or amortization expense or create a gain or loss on an asset when it is disposed.

Capital Outlay	\$	685,739	
Depreciation and Amortization Expense		<u>(1,287,686)</u>	(601,947)

Because some revenues will not be collected for several months after the County's fiscal year ends, they are not considered as "available" revenues in the governmental funds and are, instead, counted as unavailable revenues. They are, however, recorded as revenues in the statement of activities.	111,761
--	---------

Leases entered into during the year are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the statement of net position, however, issuing debt increases long-term liabilities and does not affect the statement of activities. Similarly, repayment of lease principal is an expenditure in the governmental funds, but the repayments reduce long-term liabilities in the statement of net position. Accrued interest is also not a current financial use and does not affect fund balance but is reported in the government-wide statements.

Principal Payments Made	108,822	
Change in Accrued Interest	<u>1,631</u>	110,453

Some expenses reported in the statement of activities do not require the use of current financial resources and are not reported as expenditures in governmental funds.

Changes in Net Pension Liability (Asset) and the Related Deferrals	(528,958)	
Other Post-Employment Benefit Liability Changes and the Related Deferrals	944	
Compensated Absences Liability Changes	<u>(15,965)</u>	<u>(543,979)</u>

Change in Net Position of Governmental Activities	\$	<u><u>2,038,590</u></u>
---	----	-------------------------

The accompanying notes are an integral
 part of the financial statements.

Boise County, Idaho
Statement of Fiduciary Net Position
September 30, 2023

	<u>Custodial Funds</u>
Assets	
Cash and Cash Equivalents	\$ 5,893,951
Property Taxes Receivable	175,559
Special Fees Receivable	14,498
Total Assets	6,084,008
Deferred Outflows	0
Liabilities	
Due to Other County Funds	5,158,857
Due to Others	690,714
Total Liabilities	5,849,571
Deferred Inflows	0
Net Position	
Restricted	234,437
Total Net Position	\$ 234,437

The accompanying notes are an integral
part of the financial statements.

Boise County, Idaho
Statement of Changes in Fiduciary Net Position
September 30, 2023

	<u>Custodial Funds</u>
Additions	
Resources Collected for Other Governments	\$ 6,970,446
Resources Collected for Private Entities	157,689
Total Additions	7,128,135
Deductions	
Payments to Other Governments	6,974,166
Payments to Private Entities	211,501
Total Deductions	7,185,667
Change in Net Position	(57,532)
Net Position - Beginning	291,969
Net Position - Ending	\$ 234,437

The accompanying notes are an integral
part of the financial statements.

Boise County, Idaho
Notes to Financial Statements
For the Year Ended September 30, 2023

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

Boise County, Idaho (the County) operates under the direction of a Board of Commissioners who are responsible for the various operations of the County. The accompanying basic financial statements present the County (the primary government) and any component units, entities for which the government is considered to be financially accountable.

The County has one blended component unit – East Boise County Ambulance District. The District is organized and operates under Title 31, Chapter 39 of Idaho Code to provide ambulance services to the east side of the County. The assets, deferred outflows, liabilities, deferred inflows, revenues and expenditures of the District are reported as a special revenue fund in the County's financial statements. The District was formed solely to provide ambulance services to the County, and management of the primary government has operational responsibility for the blended component unit. Financial statements of the blended component unit may be obtained at the County Clerk's office.

The accounting policies of the County conform to generally accepted accounting principles as applicable to governmental units.

Basis of Presentation

Government-wide Statements: The statement of net position and the statement of activities display information about the financial activities of the overall County, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions.

The statement of activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities.

- Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function.
- Indirect expenses - expenses of the County related to the administration and support of the County's programs, such as personnel and accounting - are not allocated to programs.
- Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes and state formula aid, are presented as general revenues.

Fund Financial Statements: The fund financial statements provide information about the County's funds, including fiduciary funds. Separate statements for each fund category - *governmental and fiduciary* - are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

Governmental Funds

Governmental funds are those through which most governmental functions of the County are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets plus deferred outflows and liabilities plus deferred inflows is reported as fund balance.

Boise County, Idaho
Notes to Financial Statements
For the Year Ended September 30, 2023

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The County reports the following major governmental funds:

- *General fund.* This is the County's primary operating fund. It accounts for all financial resources of the County, except those required to be accounted for in another fund.
- *Road and Bridge fund.* This fund accounts for repairs and maintenance of roads and bridges and construction of new roads and bridges.
- *Justice fund.* This fund accounts for all activity related to public safety as well as the operations of the Prosecuting Attorney's office.

Fiduciary Funds

Fiduciary funds are used to account for assets held by the County in a custodial capacity for other governments and private entities. The County does not administer any trust arrangements in the fiduciary funds. Restricted net position in custodial funds is due to an action or condition that is required to be fulfilled prior to the release of assets. In the County's case, there are three fiduciary funds that meet this criteria: grazing payments cannot be released until the County receives a request from a grazing board, certain court fines cannot be released until the County receives a directive to purchase an ignition interlock device or electronic monitoring device, and planning and zoning fees cannot be released until it is known who is entitled to the fees.

Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the County receives value without directly giving equal value in return, include property taxes, intergovernmental revenues, grants, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are intended to finance. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Intergovernmental revenues are recognized in the period collected by the State.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The County considers revenues reported in the governmental funds to be available if they are received within sixty days after year-end. Unavailable revenues are reported as deferred inflows. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, and claims and judgments, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities and acquisitions under leases are reported as other financing sources.

Fund Balance Reporting in Governmental Funds

Different measurement focuses and bases of accounting are used in the government-wide statement of net position and in the governmental fund balance sheet. The County uses the following fund balance categories in the governmental fund balance sheet:

- *Nonspendable.* Assets that cannot be converted to cash (prepaid items), assets that cannot be converted to cash soon enough to pay current expenditures (long-term receivables or assets held

Boise County, Idaho
Notes to Financial Statements
For the Year Ended September 30, 2023

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

for resale), or resources that must be maintained intact (endowment principal or capital of a revolving loan).

- *Restricted.* Balances constrained to a specific purpose by enabling legislation, external parties, or constitutional provisions.
- *Committed.* Balances constrained to a specific purpose by the County's highest level of decision-making authority (the Board of Commissioners). A resolution is required to impose a constraint and is also required to remove a constraint.
- *Assigned.* Limitations imposed on balances through intentions of either the Board of Commissioners or a body or official designated by the Board of Commissioners.
- *Unassigned.* Balances available for any purpose.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position/fund balances available to finance the program. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

It is also the County's policy that when an expenditure is incurred for purposes for which amounts in any of the unrestricted classifications of fund balance could be used, the County considers committed amounts to be reduced first, followed by assigned amounts, and then unassigned amounts.

The purposes of restricted fund balance are detailed as follows:

Fund	Purpose	Amount
General	Obligated Title III funds received, which are to be used for wildfire mitigation projects, provide or expand access to broadband telecommunication services, cover training costs and equipment directly related to emergency services, reimburse the County for search and rescue and other emergency services, or carry out activities under the Firewise Communities program.	\$ 251,312
Road and Bridge	Revenues in this fund come from Federal forest funds, state highway user funds, other intergovernmental revenue, some property tax revenue, grants, and other revenues that are to be used for maintaining and improving roads and bridges within the County.	7,285,531
Justice	Revenues in this fund come from property taxes, charges for services, intergovernmental revenue, grants, and other revenues that are to be used for public safety services.	3,735,027
Nonmajor Special Revenue Funds	Revenues in these funds come from levied property taxes, special fees, intergovernmental revenue, grants, charges for services, and other revenues that are to be used for public assistance and safety, health and welfare, sanitation and disposal of solid waste, remaining post-closure landfill costs, maintenance and improvement of public ways and facilities, district and magistrate court activities, culture and recreation, education, and other governmental type activities.	4,492,380
		\$ 15,764,250

Boise County, Idaho
Notes to Financial Statements
For the Year Ended September 30, 2023

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The purposes of committed fund balance are detailed as follows:

- *Minimum fund balance.* The County maintains a prudent level of financial resources to protect against current and future risks, ensure stable tax rates, address long-term financial planning, preserve bond ratings, and to protect against reducing service levels or raising taxes and fees because of temporary revenue shortfalls or unexpected one-time expenditures. The ranges set for each fund are based on the predictability of revenues, volatility of expenditures, and liquidity requirements and shall be reviewed periodically. The range set for all County funds is to be maintained at a level between 10% and 30% of actual operating revenues. The amounts determined from this calculation are considered committed fund balance and total \$1,100,000.
- *Subsequent year's expenditures.* This is the amount needed to support the next year's budget when expenditures exceed revenues and taxes and total \$1,759,258.
- *Cash basis.* This is calculated as the estimated fund balance needed to fund the County's operations through the first three months of the next fiscal year due to timing differences between receipt of revenues and disbursement of expenditures and total \$350,000.
- *Capital facilities.* A new fund has been established for the purpose of accumulating funds for future capital facilities. Funds committed to this purpose total \$1,875,000.

The assigned fund balance within the General fund is the amount the Clerk has estimated will be needed for capital projects and facilities (\$1,301,513); contributions towards a 4-H facility (\$50,000) facility related professional fees (\$278,555); vehicle and equipment replacements (\$100,000); disaster and emergency funds (\$150,000); extraordinary legal costs (\$120,700); technology software and hardware needs (\$109,000); road department capital project and road shop repairs and maintenance needs (\$310,650). The remaining assigned fund balances are those the Clerk has estimated will be needed in the East Boise County Ambulance fund for replacement programs (\$105,000).

Cash and Cash Equivalents and Investments

The County's cash and cash equivalents are generally considered short-term, highly liquid investments with a maturity of three months or less from the purchase date. However, maturities may be long-term but easily converted to cash and include External Investment Pools, U.S. Government Obligations, Bank Acceptances, and Certificates of Deposit. Investments are stated at fair value as determined by the fair value hierarchy. Non-participating contracts at banks (such as certificates of deposits), are reported at amortized cost.

Idaho Code authorizes the County to invest any available funds in obligations issued or guaranteed by the United States Treasury, the State of Idaho, local Idaho municipalities and taxing districts, the Farm Credit System, or Idaho public corporations, as well as time deposit accounts and repurchase agreements.

Accounts Receivable

Accounts receivable consist of drug enforcement fees due from the Drug Enforcement custodial fund, indigent reimbursements from the Indigent custodial fund and the State of Idaho, and amounts due for ambulance services.

Boise County, Idaho
Notes to Financial Statements
For the Year Ended September 30, 2023

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The allowance for doubtful accounts for the governmental activities is \$321,287 as of September 30, 2023. This allowance is derived from historical data on the collections of ambulance receivables.

Property Taxes

In accordance with Idaho law, ad-valorem property taxes are levied in September for each County fiscal year. Taxes are recorded by the County using the modified accrual basis of accounting. Levies are made on or before the 3rd Monday of September. All of the personal property taxes and one-half of the real property taxes are due on or before the 20th of December. The remaining one-half of the real property tax is due on or before June 20th of the following year. A lien is filed on property three years from the date of delinquency. The property tax calendar is as follows:

Date property is valued	January 1
Date tax levies are established	Third Monday of September
Date taxes are billed	November 20
Date taxes are due	Half on December 20 and half on the following June 20
Date taxes become delinquent	First day in January of the succeeding year

Capital Assets

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed assets are reported at estimated acquisition value.

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the government-wide statements are shown below:

	Capitalization Policy	Depreciation Method	Estimated Useful Life
Land and Land Improvements	All	N/A	N/A
Infrastructure	\$ 100,000	Straight-Line	20 - 50 Years
Buildings and Improvements	\$ 5,000	Straight-Line	15 - 40 Years
Equipment	\$ 5,000	Straight-Line	5 - 15 Years
Personal Property and Software	\$ 5,000	Straight-Line	5 - 15 Years

Depreciation is used to allocate the actual or estimated historical cost of all capital assets over their estimated useful lives.

General infrastructure assets acquired prior to October 1, 2003, are not reported in the basic financial statements. General infrastructure assets include all roads and bridges and other infrastructure assets acquired subsequent to October 1, 2003.

Accounts Payable

Accounts payable represent debt obligations that will be paid within the next billing cycle. Amounts shown are not over 60 days past due.

Boise County, Idaho
Notes to Financial Statements
For the Year Ended September 30, 2023

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Compensated Absences

Personal leave compensation (vacation benefit) is available to full-time and permanent part-time employees who have completed the equivalent of six months full-time employment.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

Pensions

For purposes of measuring the net pension liability (asset) and pension expense (offset), information about the fiduciary net position of the Public Employee Retirement System of Idaho Base Plan (Base Plan) and additions to/deductions from the Base Plan's fiduciary net position have been determined on the same basis as they are reported by the Base Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other Post-Employment Benefits Other Than Pensions

County employees who retire and have not yet become eligible for Federal Medicare coverage are eligible to purchase insurance through the County's healthcare plan (the Plan). Although retirees pay their own premium, there is an implicit cost due to increased group premiums when retirees are included in the County's healthcare plan. For purposes of measuring the other post-employment benefits other than pensions (OPEB) liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the implicit medical benefit plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the County recognizes benefit payments when due and payable in accordance with the benefit terms.

2. DEPOSITS AND INVESTMENTS

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned. The County's policy is to fully collateralize deposits exceeding insurance limits with government and/or agency securities held by the pledging financial institution in the County's name. As of September 30, 2023, \$100,005 of the County's bank balances were insured and \$13,510,860 were collateralized.

Custodial Credit Risk - Investments

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County's investments are held by the Idaho State Treasurer and Multi-Bank Securities, Inc.

Boise County, Idaho
Notes to Financial Statements
For the Year Ended September 30, 2023

2. DEPOSITS AND INVESTMENTS (continued)

It is the County's policy that acceptable financial instruments must have a credit rating of A or better by Standard & Poor's Corporation (S&P) or an equivalent nationally recognized statistical rating organization. However, investments may be made in the Idaho State Local Government Investment Pool without regard to the above required credit ratings.

The State Treasurer must operate and invest the funds of the pool for the benefit of the participants. They make investments in accordance with Idaho Code, Sections 67-1210 and 67-1210A. The pool is not rated and is not registered with the Securities and Exchange Commission or any other regulatory body. The pool is valued using the Net Asset Value (NAV) per share method. Investments using the NAV per share method do not have readily obtainable fair values and are, instead, valued based on the County's pro-rata share of the pool's net position. The County values these investments based on the State of Idaho Treasurer's Office. The State Treasurer does not provide any legally binding guarantees to support the value of the shares to participants. Participants have overnight availability to their funds up to \$10 million. Withdrawals of more than \$10 million require 3 business days' notification.

At September 30, 2023, the County's investments had the following quality ratings:

Investment Type	Fair Value	Quality Ratings	
		AAA	AA
External Investment Pool (DBF)	\$ 3,153,145	\$ 2,207,699	\$ 72,842
Certificates of Deposit	472,913	0	0
U.S. Government Agency Obligations	2,425,627	2,425,627	0
	<u>\$ 6,051,685</u>	<u>\$ 4,633,326</u>	<u>\$ 72,842</u>

Investment Type	Quality Ratings		
	A	Baa	Unrated
External Investment Pool (DBF)	\$ 338,991	\$ 6,611	\$ 527,002
Certificates of Deposit	0	0	472,913
U.S. Government Agency Obligations	0	0	0
	<u>\$ 338,991</u>	<u>\$ 6,611</u>	<u>\$ 999,915</u>

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The County's investment policy states, where possible, portfolio maturities shall be staggered in a way that avoids undue concentration of assets in a specific maturity sector, allows for no more than 50% in a specific issuer and in a specific class of securities. In addition, GASBS No. 40 requires disclosure of concentrations over 5% in a single issuer. As of September 30, 2023, the County had three issuers in excess of 5% of the County's investments - US Government Obligation, Federal Home Loan Mortgage Corporation valued at \$443,500; US Government Obligation, Federal Home Loan Banks valued at \$906,983; and US Government Obligation, Federal National Mortgage valued at \$1,075,144.

Boise County, Idaho
Notes to Financial Statements
For the Year Ended September 30, 2023

2. DEPOSITS AND INVESTMENTS (continued)

Interest Rate Risk

To help manage its exposure to fair value losses from increasing interest rates, it is the County's policy to invest in financial instruments whose maturities are consistent with the needs of the County. The County's intent is to also invest locally as long as rates remain competitive.

As of September 30, 2023, the County's investments had the following maturities:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less Than 1	1-5	6-10	> 10
External Investment Pool (DBF)	\$ 3,153,145	\$ 1,118,736	\$ 1,739,275	\$ 254,143	\$ 40,991
External Investment Pool (LGIP)	8,135,322	8,135,322	0	0	0
Certificates of Deposit	472,913	0	472,913	0	0
U.S. Government Obligations	2,425,627	0	2,425,627	0	0
	<u>\$ 14,187,007</u>	<u>\$ 9,254,058</u>	<u>\$ 4,637,815</u>	<u>\$ 254,143</u>	<u>\$ 40,991</u>

Fair Value of Investments

The County measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Quoted prices for identical investments in active markets,
- Level 2: Observable inputs other than quoted market prices; and,
- Level 3: Unobservable inputs.

As of September 30, 2023, the County had the following recurring fair value investments:

Investments	Fair Value	Fair Value Measurements Using		
		Level 1 Inputs	Level 2 Inputs	Level 3 Inputs
External Investment Pool (DBF)	\$ 3,153,145	\$ 0	\$ 3,153,145	\$ 0
Certificates of Deposit	472,913	0	472,913	0
U.S. Government Agency Obligations	2,425,627	0	2,425,627	0
Total Investments Measured at Fair Value	<u>\$ 6,051,685</u>	<u>\$ 0</u>	<u>\$ 6,051,685</u>	<u>\$ 0</u>

Level 2 inputs for the investments above are valued using the market approach. Investments are measured at fair value on a recurring basis. Recurring fair value measurements are those that GASB statements require or permit in the statement of net position at the end of each reporting period. Fair value measurements are categorized based on the valuation inputs to measure an asset's fair value.

3. RISK MANAGEMENT

The County is exposed to a considerable number of risks of loss including, but not limited to, a) damage to and loss of property and contents, b) employee torts, c) professional liabilities, i.e. errors and omissions, d) environmental damage, and e) worker's compensation, i.e. employee injuries. Commercial insurance policies are purchased to transfer the risk of loss.

Boise County, Idaho
Notes to Financial Statements
For the Year Ended September 30, 2023

4. CAPITAL ASSETS

Capital asset activity for the fiscal year ended September 30, 2023, was as follows:

	10/1/2022	Reclass- ifications	Additions	Disposals	09/30/2023
<u>Governmental Activities:</u>					
Capital Assets Not Being Depreciated:					
Land	\$ 380,107	\$ 0	\$ 0	\$ 0	\$ 380,107
Construction in Progress	285,242	(123,223)	89,620	0	251,639
	<u>665,349</u>	<u>(123,223)</u>	<u>89,620</u>	<u>0</u>	<u>631,746</u>
Capital Assets Being Depreciated or Amortized:					
Infrastructure	11,656,844	0	6,435	0	11,663,279
Buildings and Improvements	3,084,316	0	8,907	0	3,093,223
Equipment	8,624,677	123,223	580,777	(692,876)	8,635,801
Right-of-Use Assets:					
Buildings	37,951	0	0	0	37,951
Equipment	1,095,741	0	0	0	1,095,741
Total Right-of-Use Assets	<u>1,133,692</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>1,133,692</u>
Total Cost	<u>24,499,529</u>	<u>123,223</u>	<u>596,119</u>	<u>(692,876)</u>	<u>24,525,995</u>
Less: Accumulated Depreciation and Amortization					
Infrastructure	2,205,157	0	260,382	0	2,465,539
Buildings and Improvements	1,096,364	0	156,884	0	1,253,248
Equipment	6,786,387	0	720,801	(692,876)	6,814,312
Right-of-Use Assets:					
Buildings	6,825	0	6,825	0	13,650
Equipment	81,437	0	142,794	0	224,231
Total Right-of-Use Assets	<u>88,262</u>	<u>0</u>	<u>149,619</u>	<u>0</u>	<u>237,881</u>
Total Accumulated Depreciation and Amortization	<u>10,176,170</u>	<u>0</u>	<u>1,287,686</u>	<u>(692,876)</u>	<u>10,770,980</u>
Capital Assets - Net	<u>\$ 14,988,708</u>	<u>\$ 0</u>	<u>\$ (601,947)</u>	<u>\$ 0</u>	<u>\$ 14,386,761</u>

Depreciation and amortization expense was charged to the functions of the County as follows:

<u>Governmental Activities:</u>	
General Government	\$ 109,657
Public Safety	408,879
Highways and Roads	723,884
Sanitation	28,053
Weed Control	3,913
Culture and Recreation	13,300
	<u>\$ 1,287,686</u>

Boise County, Idaho
Notes to Financial Statements
For the Year Ended September 30, 2023

5. TRANSFERS

Transfers between funds for the current year were as follows:

\$1,875,000	From the General fund to nonmajor funds to commit funds to capital projects.
80,015	From nonmajor funds to the General fund for the allocation of risk-financing activities.
<u>17,429</u>	From a nonmajor fund to the General fund to close out the nonmajor fund.
<u>\$1,972,444</u>	

6. DUE FROM OTHER GOVERNMENTS

Amounts due from the State of Idaho consist of federal and state grants of \$119,480, liquor apportionment of \$27,224, cigarette tax of \$3,973, highway user revenue of \$590,620, and state revenue sharing of \$206,508. Amounts due from the County's custodial funds for federal and state fees and grants total \$5,158,857.

7. COMPENSATED ABSENCES

The County presently accumulates unused vacation days available to full-time and permanent part-time employees who have completed the equivalent of 6 months' full-time employment. All accumulated vacation days represent a potential liability to the County.

	10/1/2022	Increase	Decrease	09/30/2023	Current
Governmental Activities	\$ 180,256	\$ 248,922	\$ (232,957)	\$ 196,221	\$ 196,221

8. DEFERRED COMPENSATION PLAN

Permanent, full-time employees of the County may participate upon hire in a deferred compensation plan adopted under the provisions of Internal Revenue Code Section 457 (Deferred Compensation Plans with Respect to Service for State and Local Governments), administered by Nationwide Retirement Solutions.

Under the plan, employees may elect to defer a portion of their salaries and avoid paying taxes on the deferred portion until withdrawal at a later date. The deferred compensation amount is not available for withdrawal by employees until termination, retirement, death, or unforeseeable emergency.

The County has no liability for losses under the plan, but it does have the obligation of due care in selecting the third-party administrator (Nationwide Retirement Solutions). The County does not make employer contributions to this plan.

9. LANDFILL CLOSURE

The U.S. Environmental Protection Agency (E.P.A.), on October 9, 1991, issued "Solid Waste Disposal Facility Criteria" (40 Code of Federal Regulations (C.F.R.) parts 257 and 258, which establish closure requirements for municipal solid waste landfills accepting waste after October 9, 1991 ("municipal" refers to the type of solid waste received, not the ownership of the landfill).

Certain restrictions and requirements relating to the maintenance and monitoring of the landfill apply to municipal solid waste landfills that receive waste after April 9, 1994 (extended from the original date of October 3, 1993). These criteria are set forth in the rules issued by the E.P.A. referred to above.

Boise County, Idaho
Notes to Financial Statements
For the Year Ended September 30, 2023

9. LANDFILL CLOSURE (continued)

The County closed the Warm Springs Ridge Landfill, effective February 13, 2009. The Central District Health Department (CDHD) and the Idaho Department of Environmental Quality (IDEQ) reviewed the final Closure CQA Report for the Warm Springs Ridge Landfill. The review determined that the project is in compliance with the approved closure requirements and compaction or permeability variance.

As of September 30, 2023, there is no indication of any action being taken by a Federal or State agency against the County as a result of the closure of the landfill. The County will continue to follow its approved closure plan with respect to any future activity necessary to maintain the closed landfill site. Post closure care costs incurred and paid in the current year totaled \$5,196. Estimated future costs to be recognized total \$190,387.

10. LONG-TERM OBLIGATIONS

Government-wide Activities:

The County has committed to the following leases:

- Prosecuting attorney’s building over a period of 20 years, with the option of three additional five-year terms; of which the County has exercised the first five-year term in the current year but it is not reasonably certain the other two five-year terms will be exercised; payments were initially \$550 per month and increased to \$600 per month from May 2023 thru October 2024, then \$650 per month through the end of the term, which ends in FY2027. It is expected the asset will be returned at the end of the lease.
- Tower Site/Repeaters over a period of 60 months, payments of \$375 in the initial year and increases 4% per year thereafter, term is expected to end in FY2027 and the assets will be returned at the end of the lease.
- Copier over a period of 60 months, payments of \$991 due monthly, term is expected to end in FY2027 and the asset will be returned at the end of the lease.
- Three Caterpillar Motor Graders over a period of 84 months, payments of \$114,684 due yearly, term is expected to end in FY2029 and the assets are expected to be returned at the end of the lease.

Changes in long-term obligations for the year ended September 30, 2023, are as follows:

Description	Rate	Maturity	10/1/2022	Increase	Decrease	09/30/2023	Current
Governmental Activities:							
PA Building	2.99%	2027	\$ 32,160	\$ 0	\$ (6,861)	\$ 25,299	\$ 5,981
Copier	2.99%	2027	49,162	0	(10,570)	38,592	10,891
Tower Site	2.99%	2026	19,336	0	(4,128)	15,208	4,441
3 Graders	2.99%	2029	904,516	0	(87,263)	817,253	89,909
			<u>\$ 1,005,174</u>	<u>\$ 0</u>	<u>\$ (108,822)</u>	<u>\$ 896,352</u>	<u>\$ 111,222</u>

Boise County, Idaho
Notes to Financial Statements
For the Year Ended September 30, 2023

10. LONG-TERM OBLIGATIONS (continued)

Debt service requirements on leases at September 30, 2023, are as follows:

Year Ending September 30,	Principal	Interest	Total
2024	\$ 111,222	\$ 26,795	\$ 138,017
2025	115,838	23,522	139,360
2026	119,665	19,946	139,611
2027	108,633	16,435	125,068
2028	101,315	13,369	114,684
2029	339,679	10,325	350,004
	<u>\$ 896,352</u>	<u>\$ 110,392</u>	<u>\$ 1,006,744</u>

11. PENSION PLAN

Plan Description

The County contributes to the Base Plan, which is a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employee Retirement System of Idaho (PERSI or System) that covers substantially all employees of the State of Idaho, its agencies, and various participating political subdivisions. The cost to administer the plan is financed through the contributions and investment earnings of the plan. PERSI issues a publicly available financial report that includes financial statements and the required supplementary information for PERSI. That report may be obtained on the PERSI website at www.persi.idaho.gov.

Responsibility for administration of the Base Plan is assigned to the Board comprised of five members appointed by the Governor and confirmed by the Idaho Senate. State law requires that two members of the Board be active Base Plan members with at least ten years of service, and three members who are Idaho citizens and are not members of the Base Plan except by reason of having served on the Board.

Pension Benefits

The Base Plan provides retirement, disability, death and survivor benefits of eligible members or beneficiaries. Benefits are based on members' years of service, age, and highest average salary. Members become fully vested in their retirement benefits with five years of credited service (5 months for elected or appointed officials). Members are eligible for retirement benefits upon attainment of the ages specified for their employment classification. The annual service retirement allowance for each month of credited service is 2.0% (2.3% for police/firefighters) of the average monthly salary for the highest consecutive 42 months.

The benefit payments for the Base Plan are calculated using a benefit formula adopted by the Idaho Legislature. The Base Plan is required to provide a 1% minimum cost of living increase per year, provided the Consumer Price Index increases 1% or more. The PERSI Board has the authority to provide higher cost of living increases to a maximum of the Consumer Price Index movement or 6%, whichever is less; however, any amount above the 1% minimum is subject to review by the Idaho Legislature.

Member and Employer Contributions

Member and employer contributions paid to the Base Plan are set by statute and are established as a percentage of covered compensation. Contribution rates are determined by the PERSI Board within

Boise County, Idaho
Notes to Financial Statements
For the Year Ended September 30, 2023

11. PENSION PLAN (continued)

limitations, as defined by state law. The Board may make periodic changes to employer and employee contribution rates (expressed as percentages of annual covered payroll) that are adequate to accumulate sufficient assets to pay benefits when due.

The contribution rates for employees are set by statute at 60% of the employer rate for general employees and 72% for police and firefighters. As of June 30, 2023, it was 7.16% for general employees and 8.81% for police and firefighters. The employer contribution rate as a percentage of covered payroll is set by the Retirement Board and was 11.94% for general employees and 12.28% for police and firefighters. Effective July 1, 2023, the employee rates changed to 6.71% for general employees and 9.18% for police and firefighters and the employer rates changed to 11.18% for general employees and 13.26% for police and firefighters. The County's contributions were \$497,616 for the year ended September 30, 2023.

Pension Liabilities (Assets), Pension Expense (Offset), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2023, the County reported an asset for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability (asset) was based on the County's share of contributions in the Base Plan pension plan relative to the total contributions of all participating PERSI Base Plan employers. At June 30, 2023, the County's proportion was .0955187%.

For the year ended September 30, 2023, the County recognized pension expense of \$1,024,793. At September 30, 2023, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 653,378	\$ 0
Changes in assumptions or other inputs	377,452	0
Net difference between projected and actual earnings on pension plan investments	357,797	0
Changes in the employer's proportion and differences between the employer's contributions and the employer's proportionate contributions	19,366	16,803
Employer contributions subsequent to the measurement date	<u>134,991</u>	<u>0</u>
Total	<u>\$ 1,542,984</u>	<u>\$ 16,803</u>

\$134,991 reported as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability (increase to a net pension asset) in the year ending September 30, 2024.

The average of the expected remaining service lives of all employees that are provided with pensions through the System (active and inactive employees) determined at July 1, 2021, the beginning of the measurement period ended June 30, 2023, is 4.4 years and 4.6 years for measurement period ended June 30, 2022.

Boise County, Idaho
Notes to Financial Statements
For the Year Ended September 30, 2023

11. PENSION PLAN (continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (offset) as follows:

Year Ended September 30,	Amount
2024	\$489,214
2025	\$233,371
2026	\$726,869
2027	(\$58,264)

Actuarial Assumptions

Valuations are based on actuarial assumptions, the benefit formulas, and employee groups. Level percentages of payroll normal costs are determined using the Entry Age Normal Cost Method. Under the Entry Age Normal Cost Method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated as a level percentage of each year's earnings of the individual between entry age and assumed exit age. The Base Plan amortizes any unfunded actuarial accrued liability based on a level percentage of payroll. The maximum amortization period for the Base Plan permitted under Section 59-1322, Idaho Code, is 25 years.

The total pension liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

- Inflation 2.30%
- Salary increases, including inflation 3.05%
- Investment rate of return, net of investment fees 6.35%
- Cost-of-living adjustments 1.00%

Several different sets of mortality rates are used in the valuation for contributing members, members retired for service, and beneficiaries. These rates were adopted for the valuation dated July 1, 2021, using the following tables:

- General Employees and All Beneficiaries - Males Pub-2010 General Tables, increased 11%
- General Employees and All Beneficiaries - Females Pub-2010 General Tables, increased 21%
- Teachers - Males Pub-2010 Teacher Tables, increased 12%
- Teachers - Females Pub-2010 Teacher Tables, increased 21%
- Fire & Police - Males Pub-2010 Safety Tables, increased 21%
- Fire & Police - Females Pub-2010 Safety Tables, increased 26%
- Disabled Members - Males Pub-2010 Disabled Tables, increased 38%
- Disabled Members - Females Pub-2010 Disabled Tables, increased 36%

An experience study was performed for the period 2015 through 2020, which reviewed all economic assumptions. Demographic assumptions, including mortality, were studied for the period 2015 through 2020.

The long-term expected rate of return on pension plan investments was determined using the building block approach and a forward-looking model in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each

Boise County, Idaho
Notes to Financial Statements
For the Year Ended September 30, 2023

11. PENSION PLAN (continued)

major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Even though history provides a valuable perspective for setting the investment return assumption, the System relies primarily on an approach which builds upon the latest capital market assumptions. The assumptions and the System's formal policy for asset allocation are shown below. The formal asset allocation policy is somewhat more conservative than the current allocation of PERSI's assets. The best-estimate range for the long-term expected rate of return is determined by adding expected inflation to expected long-term real returns (arithmetic) and reflecting expected volatility and correlation. Capital market assumptions are as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	0.00%	0.00%
Large Cap	18.00%	4.50%
Small/Mid Cap	11.00%	4.70%
International Equity	15.00%	4.50%
Emerging Markets Equity	10.00%	4.90%
Domestic Fixed	20.00%	-0.25%
TIPS	10.00%	-0.30%
Real Estate	8.00%	3.75%
Private Equity	8.00%	6.00%

Discount Rate

The discount rate used to measure the total pension liability was 6.35%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate. Based on these assumptions, the pension plans' net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The long-term expected rate of return was determined net of pension plan investment expense but without reduction for pension plan administrative expense.

Sensitivity of the County's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate

The following presents the County's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.35%, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1% lower (5.35%) or 1% higher (7.35%) than the current rate:

	1% Decrease (5.35%)	Current Discount Rate (6.35%)	1% Increase (7.35%)
County's proportionate share of the net pension liability (asset)	<u>\$ 6,855,747</u>	<u>\$ 3,811,838</u>	<u>\$ 1,324,013</u>

Boise County, Idaho
Notes to Financial Statements
For the Year Ended September 30, 2023

11. PENSION PLAN (continued)

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERSI financial report. PERSI issues a publicly available financial report that includes financial statements and the required supplementary information for PERSI. That report may be obtained on the PERSI website at www.persi.idaho.gov.

12. OTHER POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

The County's defined benefit OPEB plan is a single-employer defined benefit healthcare plan administered by GemPlan, which is not administered as a trust. GemPlan does not issue a stand-alone financial report of the County's plan. GemPlan contracts with Blue Cross of Idaho to provide medical and prescription drug insurance benefits to eligible employees and retirees (under 65 years old) and their eligible dependents. The County's Board of Commissioners has the authority to establish or amend benefit provisions.

The contribution requirement of plan members is established by the Board of Commissioners in conjunction with the insurance provider. The required contribution is based on the pay-as-you-go financing requirements. Monthly contribution rates in effect for current employees and retirees during fiscal year 2023, were \$881 for a single person or \$1,718 with a spouse. Retirees are required to pay 100% of their premiums.

The other post-employment benefit liability was measured as of October 1, 2022, and was determined by an actuarial valuation as of October 1, 2021.

The County does not pre-fund benefits. The current funding policy is to pay benefits on a pay-as-you-go basis. Under government accounting standards, plan sponsors may set up a trust and pre-fund benefits. There is no requirement to pre-fund the benefits. However, if benefits are not pre-funded, an OPEB obligation is created and will grow over time. The County has not pre-funded these benefits. Therefore, no assets have been accumulated in a trust that meets the criteria in GASBS No. 75, paragraph 4. The long-term expected rate of return on OPEB plan investments was zero because the County is not funding it. However, the rate would be determined based on the nature and mix of current and expected OPEB plan investments over a period representative of the expected length of future benefit payments.

The following actuarial assumptions were used in the October 1, 2021 valuation:

Valuation Timing	Actuarial valuations are performed biennially as of October 1 for accounting purposes only. The most recent valuation was performed as of October 1, 2021.
Actuarial Cost Method	Entry Age, level percentage of pay
Inflation	2.00%
Salary Increase	3.00%
Discount Rate	2.30%
Health Cost Trend Rates	6.50% as of October 1, 2021, grading to 5.00% over 6 years, then 4.00% for the next 48 years. The medical trend rates have been chosen based on review of historical health care increase rates, projected health care increase rates, and projected health care expenditures as a percentage of GDP. The components of health care costs were considered when developing the aggregate set of trend rates.

Boise County, Idaho
Notes to Financial Statements
For the Year Ended September 30, 2023

12. OTHER POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (continued)

Retirement	The plan participation percentages for retirees and their spouses reflect past, current, and expected future expectations of medical plan enrollment for current actives and retirees. These amounts are adjusted to reflect population changes, differences in actual versus expected liabilities, and changes in enrollment/participation patterns.
Mortality	Rates used were recent tables developed and recommended by the Society of Actuaries - Pub-2010 Public Retirement Headcount-Weighted Mortality Tables (General, Safety) with MP-2021 Generational Improvement Scale.
Date of Experience Studies	An experience study was performed for the period July 1, 2016 through June 30, 2021, which reviewed all economic and demographic assumptions other than mortality. This is the most recently completed experience study.

The number of employees related to the Plan are as follows:

Inactive employees or beneficiaries currently receiving benefit payments	0
Inactive employees entitled to but not yet receiving benefit payments	0
Active Employees	84
	<u>84</u>

The discount rate used to measure the total OPEB liability was 2.30%. The projection of cash flows used to determine the discount rate assumed that County contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments for current active and, if applicable, inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the OPEB liability. There were no significant changes between the valuation date and the fiscal year-end. Any significant changes during this period must be reflected as prescribed by GASBS No. 75. The discount rate is equal to the 20-Year Municipal Bond Yield, as determined by considering published rate information for 20-year high quality, tax exempt, and general obligation municipal bonds as of the measurement date. The long-term expected rate of return and the municipal bond rate in determining the discount rate are applied to projected benefit payments for the periods October 1, 2021 through September 30, 2065.

Changes in assumptions or other inputs that affected the total OPEB liability since the prior measurement date include:

- The health care trend rates were changed to better anticipate short-term and long-term medical increases, the mortality tables were updated from the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General Safety) with MP-2019 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Safety) with MP-2021 Generational Improvement Scale
- Withdrawal rates and salary increase rates were updated to reflect the latest experience study
- The inflation rate was changed from 2.50% to 2.00%
- The discount rate was changed from 3.00% to 2.30%

Boise County, Idaho
Notes to Financial Statements
For the Year Ended September 30, 2023

12. OTHER POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (continued)

The following is a schedule of changes in the OPEB liability:

Total OPEB Liability as of September 30, 2022	\$ 111,264
Service cost	15,568
Interest cost	2,887
Changes of benefit terms	0
Differences between expected and actual experience	0
Assumption changes	0
Benefit payments	<u>(2,640)</u>
Total OPEB Liability as of September 30, 2023	<u>\$ 127,079</u>

The total OPEB expense recognized in the government-wide statements by the County for the current year was \$4,035.

The balances of deferred outflows of resources and deferred inflows of resources related to OPEB are classified as follows:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 0	\$ 39,491
Changes in assumptions or other inputs	2,790	221
Amounts associated with transactions subsequent to the measurement date	<u>4,979</u>	<u>0</u>
	<u>\$ 7,769</u>	<u>\$ 39,712</u>

The expected future recognition in OPEB expense of deferred outflows and deferred inflows is as follows:

Year Ending September 30,	Amount
2024	\$ (14,414)
2025	\$ (11,253)
2026	\$ (11,255)

The following presents the OPEB liability of the County, as well as what the County's OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.30%) or 1-percentage-point higher (3.30%) than the current discount rate:

	1% Decrease (1.30%)	Current Discount Rate (2.30%)	1% Increase (3.30%)
OPEB liability (asset)	<u>\$ 140,386</u>	<u>\$ 127,079</u>	<u>\$ 114,981</u>

Boise County, Idaho
Notes to Financial Statements
For the Year Ended September 30, 2023

12. OTHER POST-EMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (continued)

The following presents the OPEB liability of the County, as well as what the County's OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (5.50%) or 1-percentage-point higher (7.50%) than the current discount rate:

	1% Decrease (5.50%)	Current Discount Rate (6.50%)	1% Increase (7.50%)
OPEB liability (asset)	\$ 107,888	\$ 127,079	\$ 151,040

As of September 30, 2023, the County did not have any outstanding contributions due and payable to the Plan.

13. OTHER COMMITMENTS

The County has several credit cards available for use with credit limits totaling \$147,200. As of September 30, 2023, \$26,492 of the available credit was in use.

14. SUBSEQUENT EVENT

Voters approved in the November 2024 election to dissolve the East Boise County Ambulance District, which is a blended component unit of Boise County and is currently reported as one of the County's special revenue funds. A new ambulance district is to then be created and is intended to be independent of Boise County. The dissolution of the current district and creation of the new district is expected to occur in 2025.

REQUIRED SUPPLEMENTARY INFORMATION

Boise County, Idaho
Schedule of Employer's Share of Net Pension Liability (Asset)
PERSI - Base Plan*
Last 10 - Fiscal Years

	2023	2022	2021	2020	2019	2018	2017	2016	2015
Employer's portion of the net pension liability (asset)	0.0955187%	0.0950128%	0.0935665%	0.0957496%	0.0967787%	0.0933328%	0.0981284%	0.0958466%	0.0922923%
Employer's proportionate share of the net pension liability (asset)	\$ 3,811,838	\$ 3,742,323	\$ (73,897)	\$ 2,223,432	\$ 1,104,702	\$ 1,376,675	\$ 1,542,410	\$ 1,942,958	\$ 1,215,339
Employer's covered payroll	\$ 4,040,577	\$ 3,734,119	\$ 3,446,178	\$ 3,346,547	\$ 3,266,546	\$ 2,985,486	\$ 3,029,054	\$ 2,803,406	\$ 2,571,681
Employer's proportional share of the net pension liability (asset) as a percentage of its covered payroll	94.34%	100.22%	-2.14%	66.44%	33.82%	46.11%	50.92%	69.31%	47.26%
Plan fiduciary net position as a percentage of the total pension liability	83.83%	83.09%	100.36%	88.22%	93.79%	91.69%	90.68%	87.26%	91.38%

*GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the County will present information for the years the information is available.

Data reported is measured as of June 30.

Boise County, Idaho
Schedule of Employer Pension Contributions
PERSI - Base Plan*
Last 10 - Fiscal Years

	2023	2022	2021	2020	2019	2018	2017	2016	2015
Statutorily required contribution	\$ 497,616	\$ 472,751	\$ 419,673	\$ 409,319	\$ 381,287	\$ 347,587	\$ 327,825	\$ 329,813	\$ 295,988
Contributions in relation to the statutorily required contribution	(497,616)	(472,751)	(419,673)	(409,319)	(381,287)	(347,587)	(327,825)	(329,813)	(295,988)
Contribution (deficiency) excess	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Employer's covered payroll	\$ 4,142,205	\$ 3,934,521	\$ 3,493,717	\$ 3,407,958	\$ 3,312,383	\$ 3,052,661	\$ 2,878,698	\$ 2,895,756	\$ 2,600,988
Contributions as a percentage of covered payroll	12.01%	12.02%	12.01%	12.01%	11.51%	11.39%	11.39%	11.39%	11.38%

*GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the County will present information for the years the information is available.

Data is reported as of September 30.

Boise County, Idaho
Schedule of Changes in the County's OPEB Liability
Last 10 - Fiscal Years*

	2023	2022	2021	2020	2019	2018
Total OPEB liability as of October 1	\$ 111,264	\$ 153,874	\$ 136,313	\$ 134,435	\$ 118,170	\$ 104,387
Service cost	15,568	15,115	16,468	15,950	14,424	14,004
Interest cost	2,887	4,974	4,532	5,204	4,593	4,069
Change of benefit terms	0	0	0	0	0	0
Differences between expected and actual experience	0	(60,919)	0	(14,716)	0	0
Assumption changes	0	4,652	0	(1,113)	0	0
Benefit payments	(2,640)	(6,432)	(3,439)	(3,447)	(2,752)	(4,290)
Total OPEB liability as of September 30	<u>\$ 127,079</u>	<u>\$ 111,264</u>	<u>\$ 153,874</u>	<u>\$ 136,313</u>	<u>\$ 134,435</u>	<u>\$ 118,170</u>

*GASB Statement No. 75 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the County will present information for the years the information is available.

Boise County, Idaho
 Schedule of the County's OPEB Liability
 Last 10 - Fiscal Years*

	2023	2022	2021	2020	2019	2018
Total OPEB liability	\$ 127,079	\$ 111,264	\$ 153,874	\$ 136,313	\$ 134,435	\$ 118,170
Covered-employee payroll	\$ 3,578,488	\$ 3,545,138	\$ 3,151,361	\$ 3,168,264	\$ 3,074,775	\$ 2,793,978
Total OPEB liability as a percentage of covered employee payroll	3.55%	3.14%	4.88%	4.30%	4.37%	4.23%

*GASB Statement No. 75 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the County will present information for the years the information is available.

Data is reported as of September 30.

Boise County, Idaho
 Budgetary (GAAP Basis) Comparison Schedule
 General Fund
 For the Year Ended September 30, 2023

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues				
Property Taxes	\$ 1,473,009	\$ 1,473,009	\$ 1,493,196	\$ 20,187
Intergovernmental	516,320	516,320	658,651	142,331
Grants and Donations	347,757	374,294	191,487	(182,807)
Charges for Services	671,600	671,600	639,792	(31,808)
Investment Earnings (Losses)	75,000	75,000	832,212	757,212
Other	2,300	19,314	64,979	45,665
Total Revenues	<u>3,085,986</u>	<u>3,129,537</u>	<u>3,880,317</u>	<u>750,780</u>
Expenditures				
Current:				
Salaries	1,311,080	1,341,790	1,128,360	213,430
Benefits	554,170	573,323	504,817	68,506
Operating	1,471,186	1,329,199	466,688	862,511
Debt Service:				
Principal	0	0	10,570	(10,570)
Interest	0	0	1,326	(1,326)
Contingency	187,297	111,433	0	111,433
Capital Outlay	448,700	700,239	243,845	456,394
Total Expenditures	<u>3,972,433</u>	<u>4,055,984</u>	<u>2,355,606</u>	<u>1,700,378</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>(886,447)</u>	<u>(926,447)</u>	<u>1,524,711</u>	<u>2,451,158</u>
Other Financing Sources (Uses)				
Transfers In	886,447	926,447	97,444	(829,003)
Transfers Out	0	0	(1,875,000)	(1,875,000)
Total Other Financing Sources (Uses)	<u>886,447</u>	<u>926,447</u>	<u>(1,777,556)</u>	<u>(2,704,003)</u>
Net Change in Fund Balances	0	0	(252,845)	(252,845)
Fund Balances - Beginning	0	0	5,212,923	5,212,923
Fund Balances - Ending	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 4,960,078</u>	<u>\$ 4,960,078</u>

Boise County, Idaho
 Budgetary (GAAP Basis) Comparison Schedule
 Road and Bridge
 For the Year Ended September 30, 2023

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues				
Property Taxes	\$ 0	\$ 0	\$ 4,419	\$ 4,419
Intergovernmental	2,140,000	2,140,000	2,095,845	(44,155)
Grants and Contributions	412,918	412,917	1,162,733	749,816
Charges for Services	7,000	7,000	1,400	(5,600)
Other	10,000	10,000	2,265	(7,735)
Total Revenues	2,569,918	2,569,917	3,266,662	696,745
Expenditures				
Current:				
Salaries	738,129	740,459	652,861	87,598
Benefits	313,223	313,688	252,714	60,974
Operating	993,066	1,063,065	948,802	114,263
Debt Service:				
Principal	112,579	112,579	87,264	25,315
Interest	27,421	27,421	27,421	0
Contingency	10,000	7,205	0	7,205
Capital Outlay	575,500	575,500	318,860	256,640
Total Expenditures	2,769,918	2,839,917	2,287,922	551,995
Excess (Deficiency) of Revenues Over Expenditures	(200,000)	(270,000)	978,740	1,248,740
Other Financing Sources (Uses)				
Transfers In	200,000	270,000	0	(270,000)
Transfers Out	0	0	0	0
Total Other Financing Sources (Uses)	200,000	270,000	0	(270,000)
Net Change in Fund Balances	0	0	978,740	978,740
Fund Balances - Beginning	0	0	6,548,200	6,548,200
Fund Balances - Ending	\$ 0	\$ 0	\$ 7,526,940	\$ 7,526,940

Boise County, Idaho
 Budgetary (GAAP Basis) Comparison Schedule
 Justice Fund
 For the Year Ended September 30, 2023

	Budgeted Amounts		Actual	Variance
	Original	Final		
Revenues				
Property Taxes	\$ 2,915,502	\$ 2,915,502	\$ 2,933,648	\$ 18,146
Intergovernmental	137,964	137,964	244,441	106,477
Grants and Contributions	10,000	15,000	46,385	31,385
Charges for Services	301,159	301,159	330,426	29,267
Other	11,000	11,000	19,923	8,923
Total Revenues	<u>3,375,625</u>	<u>3,380,625</u>	<u>3,574,823</u>	<u>194,198</u>
Expenditures				
Current:				
Salaries	1,798,163	1,821,808	1,707,187	114,621
Benefits	664,622	669,340	619,730	49,610
Operating	455,633	460,635	423,910	36,725
Debt Service:				
Principal	0	0	6,860	(6,860)
Interest	0	0	940	(940)
Contingency	201,307	172,942	0	172,942
Capital Outlay	255,900	255,900	275,201	(19,301)
Total Expenditures	<u>3,375,625</u>	<u>3,380,625</u>	<u>3,033,828</u>	<u>346,797</u>
Net Change in Fund Balances	0	0	540,995	540,995
Fund Balances - Beginning	0	0	3,361,430	3,361,430
Fund Balances - Ending	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 3,902,425</u>	<u>\$ 3,902,425</u>

Boise County, Idaho
Notes to Required Supplementary Information
For the Year Ended September 30, 2023

1. OPEB TRENDS AND OTHER INFORMATION

Past, present, and future schedules may present factors that significantly affect the identification of trends in the amounts reported, such as changes in benefit provisions, the size or composition of the employee group covered by the plan, or the actuarial methods and assumptions used. Prior year amounts will not be restated. Assumption changes included: the health care trend rates were changed to better anticipate short-term and long-term medical increases, the mortality tables were updated from the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General Safety) with MP-2019 Generational Improvement Scale to the Pub-2010 Public Retirement Plans Headcount-Weighted Mortality Tables (General, Safety) with MP-2021 Generational Improvement Scale, withdrawal rates and salary increase rates were updated to reflect the latest experience study, the inflation rate was changed from 2.50% to 2.00%, and the discount rate was changed from 3.00% to 2.30%.

The following actuarial assumptions were used in the October 1, 2021 valuation:

Valuation Timing	Actuarial valuations are performed biennially as of October 1 for accounting purposes only. The most recent valuation was performed as of October 1, 2021.
Actuarial Cost Method	Entry Age, level percentage of pay
Inflation	2.00%
Salary Increase	3.00%
Discount Rate	2.30%
Health Cost Trend Rates	6.50% as of October 1, 2021, grading to 5.00% over 6 years, then 4.00% for the next 48 years. The medical trend rates have been chosen based on review of historical health care increase rates, projected health care increase rates, and projected health care expenditures as a percentage of GDP. The components of health care costs were considered when developing the aggregate set of trend rates.
Retirement	The plan participation percentages for retirees and their spouses reflect past, current, and expected future expectations of medical plan enrollment for current actives and retirees. These amounts are adjusted to reflect population changes, differences in actual versus expected liabilities, and changes in enrollment/participation patterns.
Mortality	Rates used were recent tables developed and recommended by the Society of Actuaries - Pub-2010 Public Retirement Headcount-Weighted Mortality Tables (General, Safety) with MP-2021 Generational Improvement Scale.
Date of Experience Studies	An experience study was performed for the period July 1, 2016 through June 30, 2021, which reviewed all economic and demographic assumptions other than mortality. This is the most recently completed experience study.

All GemPlan counties were combined to calculate an average annual claim amount of \$18,970. This average amount was then adjusted to reflect the County's underlying plan provisions. The plan adjustment factor was 1.0747.

The County has not pre-funded benefits. Therefore, no assets have been accumulated in a trust that meets the criteria in GASBS No. 75, paragraph 4.

Boise County, Idaho
Notes to Required Supplementary Information
For the Year Ended September 30, 2023

2. BUDGETS AND BUDGETARY ACCOUNTING

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- A. Prior to September 1, the County Clerk and County Commissioners prepare a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
- B. Public hearings are conducted at the County Seat (Idaho City) to obtain taxpayer comments.
- C. Prior to October 1, the budget is legally enacted through passage of a resolution.
- D. The County is authorized to transfer budgeted amounts between departments within any fund; however, no revision can be made to increase the overall tax supported funds except when federal or state grants are approved. The County, however, must follow the same budgetary procedures as they followed when the original budget was approved.
- E. Formal budgetary integration is employed as a management control device during the year for the General fund and Special Revenue funds.
- F. The budget for the General and Special Revenue funds are adopted on a basis consistent with generally accepted accounting principles.
- G. Expenditures may not legally exceed budgeted appropriations at the fund level. The County does not use the encumbrance method of accounting.

SUPPLEMENTARY AND OTHER INFORMATION

Boise County, Idaho
 Supplemental Schedule of Revenues by Source
 Budget (GAAP Basis) and Actual - General Fund
 For the Year Ended September 30, 2023

	Budget	Actual	Variance
Revenue			
Property Taxes	\$ 1,473,009	\$ 1,493,196	\$ 20,187
Intergovernmental	516,320	658,651	142,331
Grants and Donations	374,294	191,487	(182,807)
Charges for Services	671,600	639,792	(31,808)
Investment Earnings (Losses)	75,000	832,212	757,212
Other Revenue	19,314	64,979	45,665
Other Financing Sources			
Transfers In	926,447	97,444	(829,003)
Total Revenue	\$ 4,055,984	\$ 3,977,761	\$ (78,223)

Boise County, Idaho
 Supplemental Schedule of Expenditures by Object of Expenditure
 - Budget (GAAP Basis) and Actual - General Fund
 For the Year Ended September 30, 2023

	Budget	Actual	Variance
Clerk-Auditor:			
Salaries	\$ 266,281	\$ 183,926	\$ 82,355
Benefits	120,362	112,629	7,733
Operating	11,000	8,328	2,672
Capital Outlay	500	174	326
	<u>398,143</u>	<u>305,057</u>	<u>93,086</u>
Assessor:			
Salaries	198,649	179,369	19,280
Benefits	90,044	74,727	15,317
Operating	15,950	14,656	1,294
Capital Outlay	500	500	0
	<u>305,143</u>	<u>269,252</u>	<u>35,891</u>
Treasurer/Tax Collector:			
Salaries	123,465	121,957	1,508
Benefits	46,760	45,252	1,508
Operating	37,000	18,757	18,243
	<u>207,225</u>	<u>185,966</u>	<u>21,259</u>
Commissioners:			
Salaries	114,944	96,156	18,788
Benefits	56,462	56,111	351
Operating	5,600	1,424	4,176
Capital Outlay	500	0	500
	<u>177,506</u>	<u>153,691</u>	<u>23,815</u>
Coroner:			
Salaries	40,658	31,640	9,018
Benefits	11,357	4,397	6,960
Operating	51,000	28,146	22,854
Capital Outlay	1,200	700	500
	<u>104,215</u>	<u>64,883</u>	<u>39,332</u>
County Elections:			
Salaries	63,090	34,556	28,534
Benefits	29,411	22,756	6,655
Operating	48,084	22,840	25,244
Capital Outlay	16,000	0	16,000
	<u>156,585</u>	<u>80,152</u>	<u>76,433</u>
Emergency Management:			
Salaries	40,314	39,437	877
Benefits	13,658	13,044	614
Operating	18,400	6,265	12,135
Capital Outlay	26,539	26,539	0
	<u>98,911</u>	<u>85,285</u>	<u>13,626</u>
General Reserve:			
Contingency	111,433	0	111,433

Boise County, Idaho
Supplemental Schedule of Expenditures by Object of Expenditure
- Budget (GAAP Basis) and Actual - General Fund
For the Year Ended September 30, 2023
(continued)

	Budget	Actual	Variance
Information Technologies:			
Salaries	92,100	90,383	1,717
Benefits	29,611	27,593	2,018
Operating	150,188	45,784	104,404
Debt Service	0	11,896	(11,896)
Capital Outlay	75,000	49,448	25,552
	<u>346,899</u>	<u>225,104</u>	<u>121,795</u>
Community Projects:			
Operating	24,000	18,659	5,341
General Operations:			
Salaries	127,236	103,788	23,448
Benefits	59,035	52,194	6,841
Operating	207,727	144,987	62,740
Capital Outlay	9,000	6,334	2,666
	<u>402,998</u>	<u>307,303</u>	<u>95,695</u>
Emergency Contingency:			
Operating	150,000	0	150,000
Planning and Zoning:			
Salaries	257,204	230,247	26,957
Benefits	107,415	87,344	20,071
Operating	54,800	42,447	12,353
Capital Outlay	1,000	482	518
	<u>420,419</u>	<u>360,520</u>	<u>59,899</u>
Title III Wildlife Mitigation:			
Salaries	17,849	16,901	948
Benefits	9,208	8,770	438
Operating	320,700	78,392	242,308
	<u>347,757</u>	<u>104,063</u>	<u>243,694</u>
Extraordinary Legal/Homicide:			
Operating	234,750	36,003	198,747
Capital Project:			
Operating	220,000	14,268	205,732
Capital Outlay	350,000	145,400	204,600
	<u>570,000</u>	<u>159,668</u>	<u>410,332</u>
Transfers Out	0	1,875,000	(1,875,000)
Total Expenditures	<u>\$ 4,055,984</u>	<u>\$ 4,230,606</u>	<u>\$ (174,622)</u>

Boise County, Idaho
Combining Balance Sheet - Nonmajor Governmental Funds
September 30, 2023

	Special Revenue Fund					
	East Boise County Ambulance	District Court	Court Facilities	Grant Fund	Health Preventative	Indigent
Assets						
Cash and Cash Equivalents	\$ 265,792	\$ 481,889	\$ 22,902	\$ 0	\$ 23,397	\$ 746,894
Receivables, Net:						
Taxes	169,180	375,770	0	0	113,624	4,701
Special Fees						
Intergovernmental	2,864	68,210	0	0	0	1,462
Accounts	72,399	0	0	0	0	0
Prepaid Items	2,369	0	0	0	0	0
Total Assets	512,604	925,869	22,902	0	137,021	753,057
Deferred Outflows	0	0	0	0	0	0
Total Assets and Deferred Outflows	\$ 512,604	\$ 925,869	\$ 22,902	\$ 0	\$ 137,021	\$ 753,057
Liabilities						
Salaries and Benefits Payable	\$ 2,582	\$ 7,118	\$ 0	\$ 0	\$ 0	\$ 0
Deferred Inflows						
Unavailable Property Taxes	168,454	374,548	0	0	113,362	4,205
Fund Balances						
Nonspendable	2,369	0	0	0	0	0
Restricted	198,199	452,858	1,902	0	23,659	720,727
Committed	36,000	91,345	21,000	0	0	28,125
Assigned	105,000	0	0	0	0	0
Total Fund Balances	341,568	544,203	22,902	0	23,659	748,852
Total Liabilities, Deferred Inflows, and Fund Balances	\$ 512,604	\$ 925,869	\$ 22,902	\$ 0	\$ 137,021	\$ 753,057

Boise County, Idaho
Combining Balance Sheet - Nonmajor Governmental Funds
September 30, 2023
(continued)

	Special Revenue Fund				
	Junior College Tuition	Revaluation	Solid Waste	Tort	Weeds
Assets					
Cash and Cash Equivalents	\$ 210,882	\$ 704,230	\$ 1,277,050	\$ 640,214	\$ 252,651
Receivables, Net:					
Taxes	0	478,999	0	382,961	61,644
Special Fees	0	0	45,645	0	0
Intergovernmental	0	0	0	0	8,146
Accounts	0	0	0	0	0
Prepaid Items	0	0	0	0	0
Total Assets	210,882	1,183,229	1,322,695	1,023,175	322,441
Deferred Outflows	0	0	0	0	0
Total Assets and Deferred Outflows	\$ 210,882	\$ 1,183,229	\$ 1,322,695	\$ 1,023,175	\$ 322,441
Liabilities					
Salaries and Benefits Payable	\$ 0	\$ 5,098	\$ 2,118	\$ 0	\$ 3,071
Deferred Inflows					
Unavailable Property Taxes	0	477,506	42,093	381,778	61,508
Fund Balances					
Nonspendable	0	0	0	0	0
Restricted	192,882	700,625	922,329	641,397	174,730
Committed	18,000	0	356,155	0	83,132
Assigned	0	0	0	0	0
Total Fund Balances	210,882	700,625	1,278,484	641,397	257,862
Total Liabilities, Deferred Inflows, and Fund Balances	\$ 210,882	\$ 1,183,229	\$ 1,322,695	\$ 1,023,175	\$ 322,441

Boise County, Idaho
Combining Balance Sheet - Nonmajor Governmental Funds
September 30, 2023
(continued)

	Special Revenue Fund				Capital Projects Fund	Total
	Emergency Commun- ications 911	Snowmobile IC8-A	Snowmobile GV8-B	Sheriff's Vessel		
Assets						
Cash and Cash Equivalents	\$ 335,231	\$ 84,599	\$ 21,469	\$ 69,095	\$ 1,875,000	\$ 7,011,295
Receivables, Net:						
Taxes	0	0	0	0	0	1,586,879
Special Fees	0	0	0	0	0	45,645
Intergovernmental	16,292	0	0	0	0	96,974
Accounts	0	0	0	0	0	72,399
Prepaid Items	4,653	0	0	0	0	7,022
Total Assets	356,176	84,599	21,469	69,095	1,875,000	8,820,214
Deferred Outflows	0	0	0	0	0	0
Total Assets and Deferred Outflows	\$ 356,176	\$ 84,599	\$ 21,469	\$ 69,095	\$ 1,875,000	\$ 8,820,214
Liabilities						
Salaries and Benefits Payable	\$ 0	\$ 0	\$ 0	\$ 435	\$ 0	\$ 20,422
Deferred Inflows						
Unavailable Property Taxes	0	0	0	0	0	1,623,454
Fund Balances						
Nonspendable	4,653	0	0	0	0	7,022
Restricted	351,523	48,911	18,555	44,083	0	4,492,380
Committed	0	35,688	2,914	24,577	1,875,000	2,571,936
Assigned	0	0	0	0	0	105,000
Total Fund Balances	356,176	84,599	21,469	68,660	1,875,000	7,176,338
Total Liabilities, Deferred Inflows, and Fund Balances	\$ 356,176	\$ 84,599	\$ 21,469	\$ 69,095	\$ 1,875,000	\$ 8,820,214

Boise County, Idaho
Combining Statement of Revenues, Expenditures, and
Changes in Fund Balances - Nonmajor Governmental Funds
For the Year Ended September 30, 2023

	Special Revenue Fund					
	East Boise					
	County Ambulance	District Court	Court Facilities	Grant Fund	Health Preventative	Indigent
Revenues						
Property Taxes and Special Fees	\$ 156,349	\$ 297,660	\$ 0	\$ 0	\$ 84,813	\$ 9,375
Intergovernmental	11,320	99,727	0	0	0	0
Grants and Donations	0	35,932	0	0	0	26,000
Charges for Services	57,251	64,837	0	0	0	785
Other	497	4,183	0	0	0	192,920
Total Revenues	225,417	502,339	0	0	84,813	229,080
Expenditures						
Current:						
Salaries	151,022	298,566	0	0	0	(575)
Benefits	65,408	131,598	0	0	0	0
Operating	83,103	114,502	0	0	108,996	211,433
Debt Service:						
Principal	0	0	0	0	0	0
Interest	0	0	0	0	0	0
Capital Outlay	0	949	4,207	0	0	0
Total Expenditures	299,533	545,615	4,207	0	108,996	210,858
Excess (Deficiency) of Revenues Over Expenditures	(74,116)	(43,276)	(4,207)	0	(24,183)	18,222
Other Financing Sources (Uses)						
Transfer In	0	0	0	0	0	0
Transfers Out	0	0	0	(17,429)	0	0
Total Other Financing Sources (Uses)	0	0	0	(17,429)	0	0
Net Change in Fund Balances	(74,116)	(43,276)	(4,207)	(17,429)	(24,183)	18,222
Fund Balances - Beginning	415,684	587,479	27,109	17,429	47,842	730,630
Fund Balances - Ending	\$ 341,568	\$ 544,203	\$ 22,902	\$ 0	\$ 23,659	\$ 748,852

Boise County, Idaho
Combining Statement of Revenues, Expenditures, and
Changes in Fund Balances - Nonmajor Governmental Funds
For the Year Ended September 30, 2023
(continued)

	Special Revenue Fund				
	Junior College Tuition	Revaluation	Solid Waste	Tort	Weeds
Revenues					
Property Taxes and Special Fees	\$ 0	\$ 410,215	\$ 835,491	\$ 339,517	\$ 2,706
Intergovernmental	0	0	0	0	14,078
Grants and Donations	0	0	0	0	0
Charges for Services	0	0	97,183	0	11,515
Other	0	0	12,000	0	0
Total Revenues	0	410,215	944,674	339,517	28,299
Expenditures					
Current:					
Salaries	0	231,789	180,652	0	46,714
Benefits	0	110,295	44,957	0	16,917
Operating	10,800	10,823	732,018	247,429	27,993
Debt Service:					
Principal	0	0	0	0	0
Interest	0	0	0	0	0
Capital Outlay	0	500	44,089	0	0
Total Expenditures	10,800	353,407	1,001,716	247,429	91,624
Excess (Deficiency) of Revenues Over Expenditures	(10,800)	56,808	(57,042)	92,088	(63,325)
Other Financing Sources (Uses)					
Transfers In	0	0		0	0
Transfers Out	0	0		(80,015)	0
Total Other Financing Sources (Uses)	0	0	0	(80,015)	0
Net Change in Fund Balances	(10,800)	56,808	(57,042)	12,073	(63,325)
Fund Balances - Beginning	221,682	643,817	1,335,526	629,324	321,187
Fund Balances - Ending	\$ 210,882	\$ 700,625	\$ 1,278,484	\$ 641,397	\$ 257,862

Boise County, Idaho
Combining Statement of Revenues, Expenditures, and
Changes in Fund Balances - Nonmajor Governmental Funds
For the Year Ended September 30, 2023
(continued)

	Special Revenue Fund				Capital Projects Fund	Total
	Emergency Commun- ications 911	Snowmobile IC8-A	Snowmobile GV8-B	Sheriff's Vessel		
Revenues						
Property Taxes and Special Fees	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 2,136,126
Intergovernmental	26,042	0	0	0	0	151,167
Grants and Donations	6,288	0	0	8,618	0	76,838
Charges for Services	104,855	56,941	14,008	43,984	0	451,359
Other	0	0	0	0	0	209,600
Total Revenues	137,185	56,941	14,008	52,602	0	3,025,090
Expenditures						
Current:						
Salaries	195	15,728	4,733	42,726	0	971,550
Benefits	0	1,090	305	3,155	0	373,725
Operating	103,113	39,985	5,169	8,223	0	1,703,587
Debt Service:						
Principal	4,128	0	0	0	0	4,128
Interest	522	0	0	0	0	522
Capital Outlay	342	0	2,992	643	0	53,722
Total Expenditures	108,300	56,803	13,199	54,747	0	3,107,234
Excess (Deficiency) of Revenues Over Expenditures	28,885	138	809	(2,145)	0	(82,144)
Other Financing Sources (Uses)						
Transfers In	0	0	0	0	1,875,000	1,875,000
Transfers Out	0	0	0	0	0	(97,444)
Total Other Financing Sources (Uses)	0	0	0	0	1,875,000	1,777,556
Net Change in Fund Balances	28,885	138	809	(2,145)	1,875,000	1,695,412
Fund Balances - Beginning	327,291	84,461	20,660	70,805	0	5,480,926
Fund Balances - Ending	\$ 356,176	\$ 84,599	\$ 21,469	\$ 68,660	\$ 1,875,000	\$ 7,176,338

Boise County, Idaho
Schedule of Expenditures of Federal Awards
For the Year Ended September 30, 2023

Program Title	Assistance Listing Number	Pass-through Grant Number	Expenditures
<u>U.S. Department of Agriculture</u>			
Schools and Roads - Grants to Counties (Direct)	10.666	N/A	\$ 589,925
<i>Forest Service Schools and Roads Cluster Total</i>			<u>589,925</u>
Passed through Idaho Department of Lands:			
State & Private Forestry Hazardous Fuel Reduction Program	10.697	23-DG-11046013-613	70,180
Total U.S. Department of Agriculture			<u>660,105</u>
<u>U.S. Department of Interior</u>			
Payment in Lieu of Taxes (Direct)	15.226	N/A	<u>5,921</u>
<u>U.S. Department of Justice</u>			
Passed through Idaho Department of Idaho State Police: Violence Against Women Formula Grant (Recovery)	16.588	#16STPBBCP & 17STPBBCP	<u>51,841</u>
<u>U.S. Department of Transportation</u>			
Passed through Idaho Department of Transportation: National Priority Safety Programs <i>Highway Safety Cluster Total</i>	20.616	Unknown	<u>54,895</u> <u>54,895</u>
<u>U.S. Department of Health & Human Services</u>			
Passed through Central District Health: Substance Abuse and Mental Health Services Projects of Regional and National Significance	93.243	Unknown	<u>4,372</u>
<u>U.S. Department of Homeland Security</u>			
Passed through Idaho Department of Military Division:			
Emergency Management Performance	97.042	EMS2022EP00005	13,564
Homeland Security Grant	97.067	EMW2021SS0070	26,539
Passed through State Department of Parks and Recreation: Boating Safety Financial Assistance	97.012	Unknown	<u>8,618</u>
Total U.S. Department of Homeland Security			<u>48,721</u>
Total Expenditures of Federal Awards			<u>\$ 825,855</u>

See Notes to Schedule of Expenditures of Federal Awards

Boise County, Idaho
Notes to Schedule of Expenditures of Federal Awards
For the Year Ended September 30, 2023

1. SIGNIFICANT ACCOUNTING POLICIES

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of Boise County, Idaho (the County) under programs of the federal government for the year ended September 30, 2023. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

2. DE MINIMIS INDIRECT COST RATE

The County has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

3. SUBRECIPIENTS

No awards were passed through to subrecipients.

INTERNAL CONTROL AND COMPLIANCE REPORTS



Certified Public Accountants

Weston Flamm, CPA
Cassie Zattiero, CPA

812-B 12th Ave. South
P.O. Box 876
Nampa, ID 83653-0876
208 466-2493
FAX 208 467-2000
www.BaileyCPAs.com

Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

To the Board of Commissioners
Boise County, Idaho

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Boise County, Idaho (the County) as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the County’s basic financial statements, and have issued our report thereon dated November 25, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County’s internal control. Accordingly, we do not express an opinion on the effectiveness of the County’s internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2023-001 and 2023-002 that we consider to be significant deficiencies.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County’s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

County’s Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the County’s response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The County’s response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Bailey & Co.

Nampa, Idaho
November 25, 2024



Certified Public Accountants

Weston Flamm, CPA
Cassie Zattiero, CPA

812-B 12th Ave. South
P.O. Box 876
Nampa, ID 83653-0876
208 466-2493
FAX 208 467-2000
www.BaileyCPAs.com

**Independent Auditor’s Report on Compliance for Each Major Program
and on Internal Control Over Compliance Required by the Uniform Guidance**

To the Board of Commissioners
Boise County, Idaho

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Boise County, Idaho’s (the County) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the County’s major federal programs for the year ended September 30, 2023. The County’s major federal programs are identified in the summary of auditor’s results section of the accompanying schedule of findings and questioned costs.

In our opinion, Boise County, Idaho, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor’s Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County’s compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County’s federal programs.

Auditor’s Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County’s compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County’s compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Bailey & Co.

Nampa, Idaho
November 25, 2024

Boise County, Idaho
Schedule of Findings and Questioned Costs
For the Year Ended September 30, 2023

Section I - Summary of Auditor's Results

Financial Statements

Type of auditor's report issued: Unmodified

Internal control over financial reporting:

Significant deficiency(ies) disclosed? yes 2023-001 and 2023-002

Material weakness(es) disclosed? yes none reported

Noncompliance material to financial statements noted? yes none reported

Federal Awards

Internal control over major programs:

Significant deficiency(ies) disclosed? yes none reported

Material weakness(es) disclosed? yes none reported

Type of auditor's report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with section 2 CFR 200.516(a)? yes none reported

Identification of major programs:

CFDA Numbers

Name of Federal Program

10.666

Schools and Roads - Grants to Counties

Dollar threshold used to distinguish between Type A and Type B programs:

\$750,000

Auditee qualified as low risk auditee? yes no

Section II - Financial Statement Findings

2023-001: Bank Reconciliations and Statement of Treasurer's Cash

Repeat Finding? yes no

Condition:

In the Statement of Treasurer's Cash, the total of the accounts does not tie to the total in the funds at September 30, 2023. The reconciliation of the accounts to the bank statements is also out of balance at year-end but by a different

Cause:

There appear to be issues w/the CAI program creating "glitches" in transactions. Also, the program allows the Treasurer to make changes to the accounts after the funds have been closed. The Treasurer also claims that the Clerk's side makes journal entries after she's done a bank reconciliation and she thinks this is part of the problem.

Criteria:

Bank reconciliations are meant to identify and correct discrepancies caused either by error or fraud. The Statement of Treasurer's Cash is meant to certify that the funds and the accounts tie.

Effect:

The accounts and the funds are out of balance at September 30, 2023 by \$250.90 (more in the accounts than what is in the funds) and the General checking account cannot be reconciled to the bank statement by \$3,869.12. There is more on the books in the General checking account than can be accounted for by this amount.

Recommendations:

We recommend that the Treasurer seeks help in reconciling the accounts when she gets to a point where she can no longer figure out the discrepancies. We also recommend trying to definitively determine if there really are "glitches" in the software; that the Treasurer and Clerk's offices communicate clearly when they make changes that effect cash; and that once a bank reconciliation is completed, changes made to cash are dated after the last reconciled statement date.

View of Responsible Officials and Planned Corrective Actions:

The County agrees with this finding and has since resolved the balancing issue. New communication protocols between the Treasurer and the Clerk's office will begin in December 2024.

2023-002: EBCAD Revenues and Receivables

Repeat Finding?

yes no

Condition:

Collections as reported by the billing company did not match amounts EBCAD showed as collected.

Cause:

Controls are not properly designed to ensure collections are accurate, complete, and reported in the appropriate fiscal year.

Criteria:

Properly designed and implemented controls mitigate the risk of misstatements to revenue and receivables, whether due to error or fraud.

Effect:

This resulted in the billing company reporting several thousand dollars as collected in FY2023 that were really collected in a prior fiscal year. It also resulted in the former EBCAD Director holding checks to the point that the checks were too old to be deposited, so they had to request replacement payments. For various reasons, they were not able to get replacement payments for some accounts. Those account balances then had to be written off as uncollectible.

Recommendations:

We recommend the billing company provide monthly reports to the EBCAD Director that show collections and write-offs. The EBCAD Director should compare these reports to the deposit records and reconcile any differences.

View of Responsible Officials and Planned Corrective Actions:

The County agrees with this finding and in October 2023, new procedures were implemented for deposits/receipting and bi-weekly meetings are occurring with the billing company to discuss collections, account status, and any other questions on accounts.

Section III - Federal Awards Findings and Questioned Costs

None.

Boise County, Idaho
Summary of Prior Year Audit Findings
For the Year Ended September 30, 2023

2022-001: Procurement Policies

Condition:

The County's policies did not contain all of the required procurement policies as they relate to federal awards.

Recommendation:

The auditor recommended that the County's policies and procedures were updated to comply with the Code of Federal Regulations and a review of the regulations occur on a periodic basis to identify any new requirements in a timely manner.

Current Status:

Cleared

2022-002: Fiduciary Fund Reconciliations

Condition:

Several of the fiduciary accounts were not being properly tracked.

Recommendation:

The auditor recommended a redesign of the spreadsheets that are used to track balances. They also recommended that the next employee assigned these duties is capable of performing them either through proper training or verification of their skillset and that there is periodic oversight to verify the duties are being properly performed

Current Status:

Cleared



BOISE COUNTY CLERK'S OFFICE

P. O. Box 1300
Idaho City, Idaho 83631
(208) 392-4431 T
(208) 392-4473 F

CORRECTIVE ACTION PLAN

November 22, 2024

Boise County, Idaho, respectfully submits the following corrective action plan for the year ended September 30, 2023.

Bailey & Company, Chtd. CPAs
812-B 12th Ave. South
Nampa, ID 83651

FINDINGS – FINANCIAL STATEMENT AUDIT

2023-001: BANK RECONCILIATIONS AND STATEMENT OF TREASURER'S CASH

Recommendation: The Treasurer should seek help in reconciling the accounts when she gets to a point where she can no longer figure out the discrepancies. The County should also try to definitively determine if there really are "glitches" in the software; that the Treasurer and Clerk's offices communicate clearly when they make changes that effect cash; and that once a bank reconciliation is completed; changes made to cash are dated after the last reconciled statement date.

Corrective Actions: We believe that the County server crash, that occurred in May of 2022, had an impact on our ability to reconcile. As of September 30, 2024, the Clerk has identified transactions on the Treasurer's side that resulted in the Treasurer having more cash than the Clerk. All transactions identified are the result of prepaid tax payments received by the Treasurer, as of September 30th, and for which the Clerk's side has not yet recognized.

We have now implemented the following protocols over the Statement of Cash: 1) prior to voiding a check on the Clerk's side, communication and consultation is done with the Treasurer; 2) beginning in December of 2024, a monthly cash balancing process will occur for the month just ended, which should allow us to identify any problem entries on either the Clerk or Treasurer's side, in a timely manner.

2023-002: EBCAD REVENUES AND RECEIVABLES

Recommendation: The billing company should provide monthly reports to the EBCAD Director that show collections and write-offs. The EBCAD Director should compare these reports to the deposit records and reconcile any differences.

Corrective Actions:

East Boise County Ambulance District (EBCAD)

To address findings from the 2022-2023 audit, EBCAD has implemented the following measures to streamline medical billing, improve payment processes, and enhance financial accountability:

Payment Collection and Deposits

1. Third-Party Billing Services:
Medical billing and patient payment collections are managed through EMS/MC, a professional

Mary Prisco
Clerk

billing company. EMS/MC collects payments on behalf of EBCAD and processes automatic deposits via a remote capture banking service.

- Electronic Payments and Physical Checks: Payments are deposited directly into a designated FRUSA EMS bank account. Subsequently, an ACH transfer is initiated to the East Boise County Ambulance bank account, ensuring seamless and efficient payment transfers.
- 2. Handling of Payments Received at Boise County Clerk's Office or EBCAD Station:
If checks or cash payments are received at the ambulance office via mail or drop-off:
 - The Director of Operations will deliver these funds to the County Clerk's Office as soon as practicable.
 -

Standardized Process for Handling Funds:

All payments received are processed according to the following procedures:

1. Receipt and Initial Deposit:
 - The EBCAD Personnel Officer and Director of Operations receive the funds.
 - Payments received after 11:00 a.m. are stored in the EBCAD safe overnight.
2. Processing and Transfer to the County Clerk:
 - The Director of Operations retrieves payments from the safe and processes them in the financial system.
 - A County "Cash Transmittal Form" is prepared.
 - Payments are verified, signed off, and temporarily stored in the EBCAD safe.
 - The completed payment packet is delivered to the County Clerk's Office at the earliest practical time.
3. Final Documentation:
 - A verified copy of the signed "Cash Transmittal Form" is provided to the Director of Operations and retained for auditing purposes.

Monthly Reporting and Monitoring

- Reports:
Monthly financial reports are securely emailed to the Director of Operations and the Boise County Commissioners. These reports are also accessible via a secure FTP platform, providing oversight and alerting the County to any unauthorized account write-offs.

Collaboration with EMS/MC

- Bi-weekly Meetings:
The Director of Operations holds biweekly meetings with EMS/MC to discuss payment collections, account status, and any accounts in question.
- Billing and Reporting Review:
The Director of Operations monitors billing and reporting systems, ensuring that patient reports flagged for review or missing information are corrected within three business days.

Accountability and Compliance

These measures are designed to enhance financial integrity, ensure compliance with audit recommendations, and promote transparency in EBCAD's billing and financial operations.

If there are any questions by oversight agencies regarding this plan, please call Mary Prisco at (208) 392-4431.

Sincerely yours,



Mary T. Prisco
County Clerk

Mary Prisco
Clerk